Clean Electricity Standard Overview

Creating a market-based solution to foster lower-carbon electricity in Alberta

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Outline

- Assumptions
 - 1. Alberta will try to achieve it's climate commitments
 - 2. There are barriers to renewable/low-carbon electricity in today's market
 - 3. It is possible to develop a clean electricity policy that can work in Alberta's market

Assumption #1

Alberta plans to meet its climate change commitments



National GHG Trends



Source: Environment Canada. Canada's Emissions Trends 2012

Alberta's Electricity grid resulted in 51% of Canada's Electricity GHG Emissions in 2011



Alberta's commitments



Good news: Regulations are resulting in an intensity reduction forecast



Source: IPPSA (2013) Trends in GHG Emissions in the Alberta Electricity Market

Note – this includes all behind the fence electricity, not AESO market

Bad news: Emissions to grow & BAU misses target



Source: IPPSA (2013) Trends in GHG Emissions in the Alberta Electricity Market

Assumption #2

 Developing renewable energy technologies is challenging in Alberta's market



Policy Development History

 The Pembina Institute organized a "Thought Leaders Forum" was hosted at U of C in 2010* to understand barriers and look for solutions to lowcarbon electricity

* www.pembina.org/re/powerwedges



Barriers Identified in Alberta

- Environmental impacts are not fully priced into market
- Merchant market pricing uncertainty makes financing challenging
- Price volatility
- Competition for capital into other markets



Assumption #3

 It is possible to develop a clean electricity policy that can work in Alberta's market

Key Criteria to Satisfy

- Competitive
- Performance based
- Can work within existing AB market
- Can work with existing GHG regulations
- Overcomes the barriers to further growth in low and zero emission technologies

Options considered

- Feed-in Tariff (FIT)
- Government issued PPA
- Provincial production incentive (tax based)
- Renewable Portfolio Standard (RPS)

Renewable Portfolio Standards

- Allows market to choose technologies to meet minimum requirements
- RPS policy in more than 30 states in the US



Renewable Portfolio Standard

- Requires government mandated % of renewables by given date(s)
- This approach, picks renewables as "winners"
 - Can CCS, cogen, nuclear, other low-carbon alternatives fit?
- Goal (in Alberta) is to achieve GHG reductions, not necessarily renewable options
- Challenge: Develop a similar framework that is technology neutral...

Clean Electricity Standard Concept



Why this approach could work for Alberta

- Is market based, retailers have choices on how to build their portfolio – spot market, long-term contracts, etc.
- Is performance based
- Fleet-wide approach allows for flexibility
- Compliments the existing Specified Gas Emitters Regulation and Offsets program
- Recognizes early action

Still a work in progress

- Stakeholder discussions
- Looking for feedback
- Incorporate feedback
- Refine and improve

Summary

- A Clean Electricity Standard could work within Alberta's existing electricity market, while creating predictability for low-emissions energy investment
 - Market-based
 - Avoids picking winners
 - Allows for renewables, CCS, cogen, natural gas, nuclear, etc.
- <u>Open to discussion, improvement and</u>
 <u>refinement</u>

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Appendix

CASA recommendations (2008)

- Foster market demand
- Recognize and incorporate environmental costs and benefits into the marketplace
- Create an investment environment that is stable
- Complement other policies
- Identify and resolve regulatory barriers
- Help achieve clean air objectives